

# I-495 & I-270 P3 Program Update

#### **ASHE Potomac Section**

March 10, 2021





## Agenda

- I-495 & I-270 P3 Program Overview
- I-495 & I-270 Managed Lanes Study
- I-270 Pre-NEPA
- Dynamic Pricing
- American Legion Bridge I-270 to I-70 Relief Plan
- Questions

# I-495 & I-270 P3 Program Overview



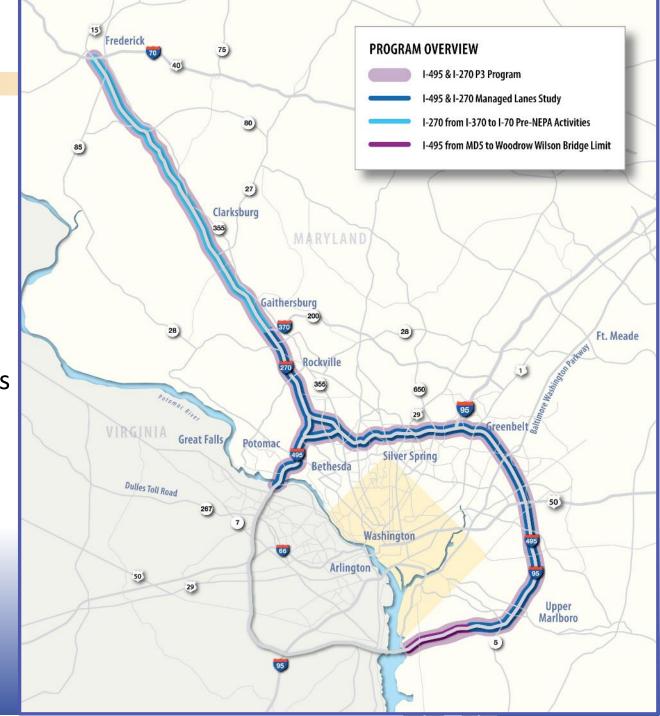


I-495 & I-270 P3 Program

The I-495 & I-270 P3 Program includes over 70 miles of highway improvements

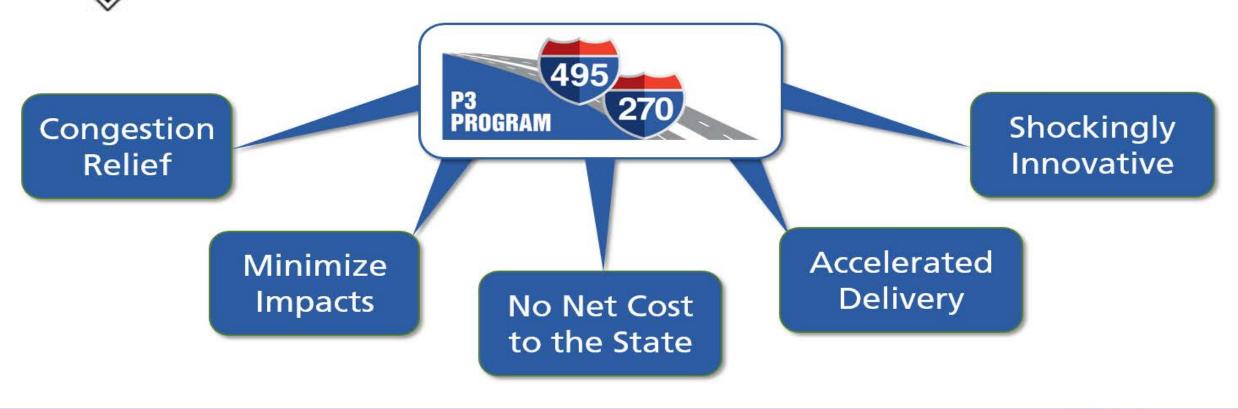
- I-495 & I-270 Managed Lanes Study (48 miles)
- I-270 from I-370 to I-70 Pre-NEPA Activities (23 miles)
- I-495 from MD 5 to the Woodrow Wilson Bridge (future study)

For additional details, see 495-270-p3.com/program-overview/





#### **P3 Program Delivery Goals**



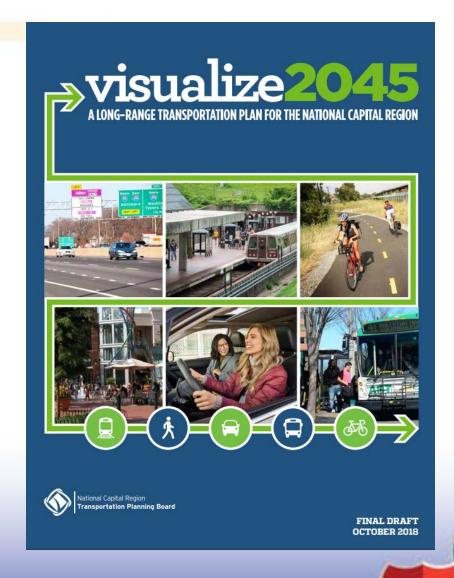


#### Regional Context-Visualize 2045

# Long-Range Transportation Plan for the National Capital Region

For additional details, see

https://www.mwcog.org/visualize2045/document-library





#### **Regional Transportation Plan:** Visualize 2045

 Adopted by National Capital Region Transportation Planning Board (TPB)

 Includes Seven Aspirational Initiatives

 Calls for expanding the region's express highway network – new managed lanes on all of I-495 & I-270 in Maryland that incentivize carpools and provide new opportunities for transit to





#### Why is this P3 Program Needed?

Maryland does not have the funds to address long-term congestion on I-495 and I-270, or replace aging facilities like the American Legion Bridge, without a P3.

#### Without the P3 Program:

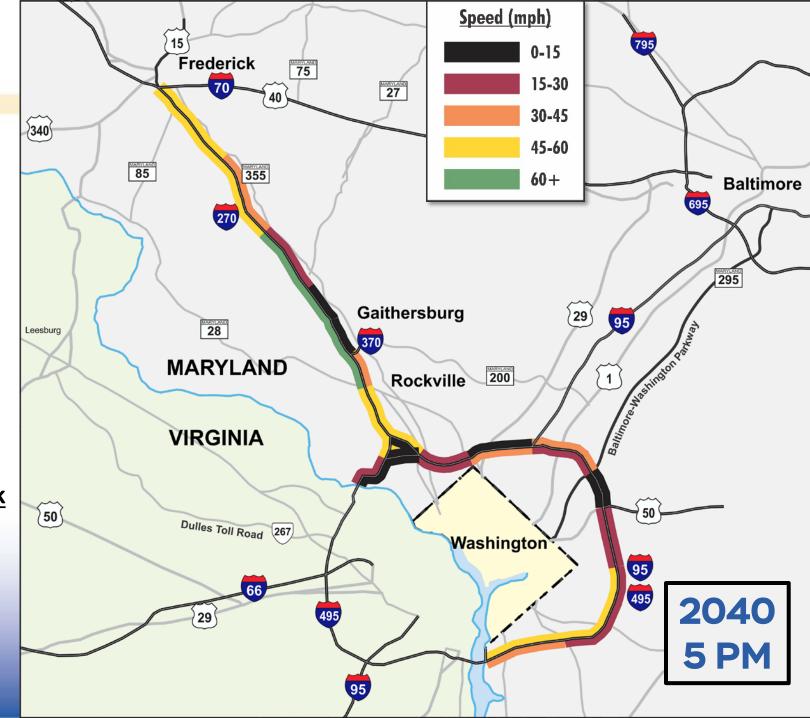
- The amount, frequency and duration of congestion will continue to worsen
- Frustration will grow as Marylanders spend ever-more of their precious time and money stuck in congestion
- Maryland will continue to lose jobs and economic growth to neighboring states

Studies show just doing the transit improvements in the Region's long-range plans will not reduce congestion or provide the P3 Program's other benefits.



#### I-495 & I-270 Traffic Congestion

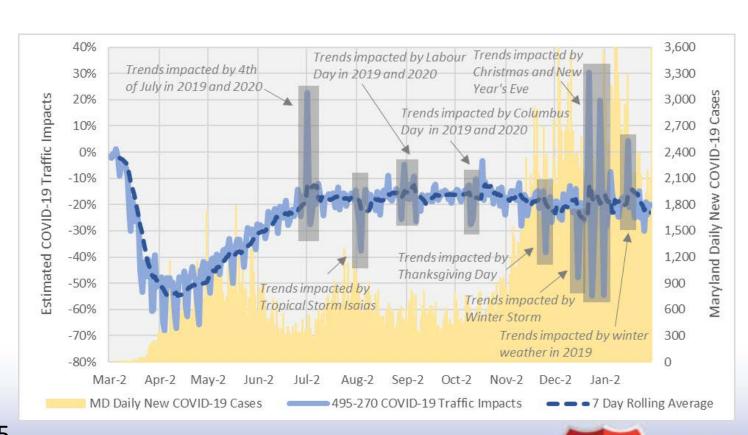
- 2<sup>nd</sup> highest commuting times in the country
- **Daily severe congestion** averaging:
  - o 7 hours on I-270
  - o 10 hours on I-495
- National Capital Region (NCR)
   commuters lose an average <u>of 11 work</u>
   <u>days</u> and <u>over \$2,000</u> to congestion
   annually
- Cost of congestion in the Maryland NCR was over \$1.7 B in 2017





#### **How Is the COVID-19 Pandemic Being Considered?**

- Traffic on area highways dropped significantly in April during the height of the COVID-19 lockdown
- Highway traffic volumes have since recovered to roughly 80 percent of pre-COVID levels
- Telework has increased, but commuting only accounts for about 20% of daily trips, and fewer people are using transit
- Long-term forecasts: Continued growth in traffic, as the National Capital Region is projected to add another 1.3 million more residents and 1.0 million more jobs by 2045





#### **Economic Benefits of the P3 Program**

- Faster, more reliable movement of goods & services, lower shipping costs
- Improved access to employees, jobs and housing; better quality of life
- More money in consumers' pockets: Congestion costs the average household over \$2,000 a year in added costs
- More jobs: More than \$3B in private infrastructure investment for Phase 1 South will support economic development and job growth in communities and the region - Phase 1 South is estimated to support over 7,500 jobs/year during construction
- Real budget savings: The P3 Program includes upgrades and repairs to existing lanes worth \$1.7 Billion – that would otherwise come out of the Transportation Trust Fund
- Boost MD's economic competitiveness in the region

# I-495 & I-270 Managed Lanes Study





# I-495 & I-270 Managed Lanes Study

I-495 & I-270 Managed Lanes Study (MLS)

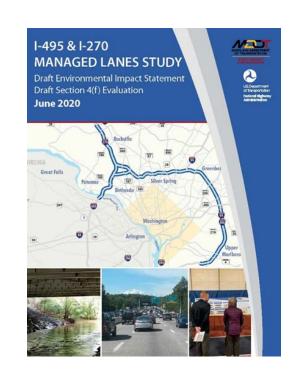
- The 48-mile study area begins south of the George Washington Memorial Parkway on I-495 in Virginia, crosses the American Legion Bridge and extends to west of MD 5 and along I-270 from the Capital Beltway to north of I-370
- First environmental study under the P3 Program





## **MDOT** Recommended Preferred Alternative (RPA)

- The MLS Draft Environmental Impact Statement (DEIS) was published on July 10, 2020 for a **123-day public and agency comment period**
- *Numerous alternatives were considered*, including transit-only alternatives (bus rapid transit, heavy-rail, light-rail) and using MD 200 (ICC) as a diversion to using the top side of I-495
- After thorough review and consideration of comments, MDOT SHA recommends the two High Occupancy Toll (HOT) lane alternative be identified as the Preferred Alternative in the FEIS



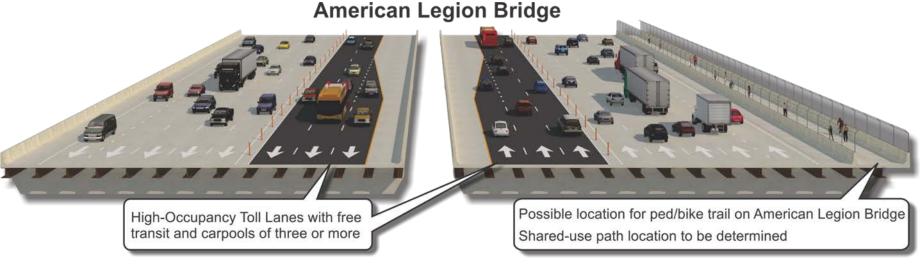






## **Alternative 9- High Occupancy Toll (HOT) Lanes**

Two High-Occupancy Toll (HOT) Lanes in each direction



View of ALB from Virginia looking north towards Maryland

#### **Key Benefits:**

- Performs best for average speed and corridor travel times (41 mph in FREE GP lanes)
- Greatest annual savings per commuter (73 hours in 2040)
- Largest reduction in delay on local roadway network (7%)
- New Options Carpools FREE (three or more)

- New Opportunities Transit Usage FREE
- Most regionally compatible with existing system in VA
- Middle of the range of preliminary environmental impacts
- Most publicly favorable of build alternatives

#### How Will Alternative 9 (HOT Lanes) Improve Travel Time?

HOT Lanes would offer RELIABLE free-flow travel at or above 45 mph.

#### **Commute from American Legion Bridge to ICC (PM Peak Period)**

Alternatives	Average Speed (mph)	Travel Time (min)	Time Savings (min)	Annual Savings Per Commuter*	
				Minutes	Hours
No Build	24	32	=	3	
Alt 9 (GP)	33	23	9	2,340	40
HOT/ETL (All Alts)	52	15	17	4,420	75

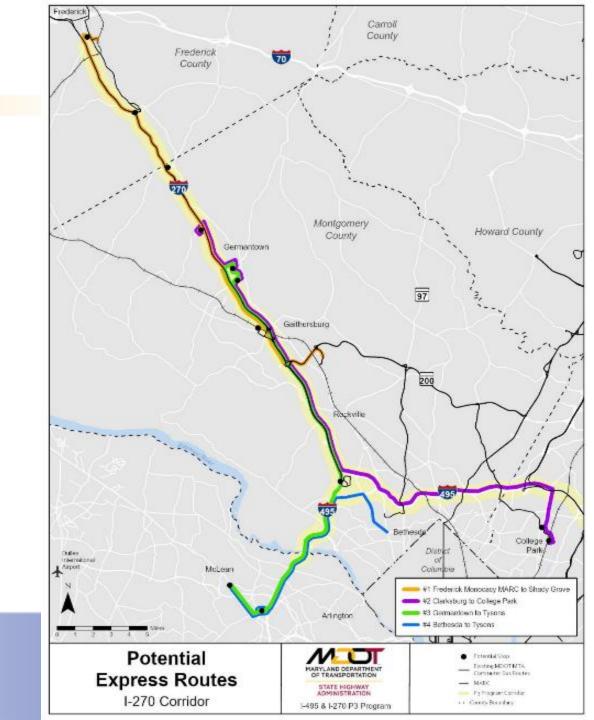




**HOT Lanes Opportunity for New and Expanded Transit** 

#### **Potential Enhanced Transit Network**

- Integrated service network with MDOT MTA Commuter Bus and Montgomery County Ride On services
- Combination of peak hour commuter bus routes with new all-day routes
- New service across American Legion Bridge (ALB) to Virginia



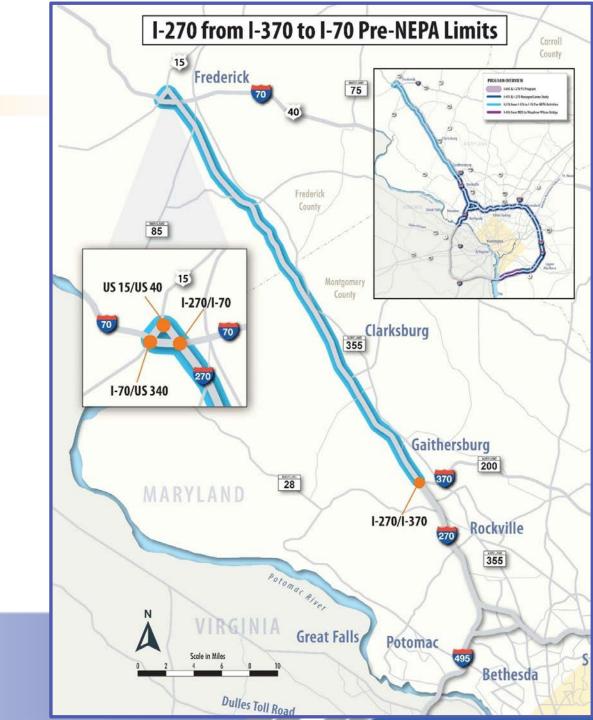
# I-270 Pre-NEPA





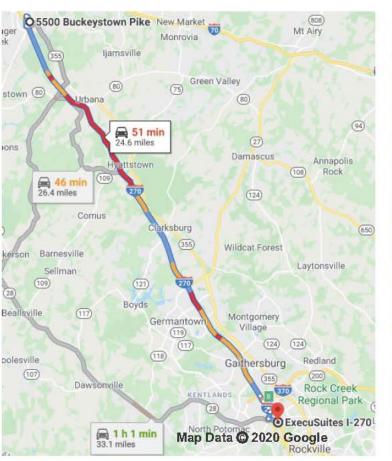
I-270 from I-370 to I-70 Pre-NEPA Activities

- Agency Coordination
- Existing Conditions Data
- Purpose and Need
- Preliminary Alternatives and Alternatives Screening Criteria





#### I-270 From I-370 To I-70: Congestion



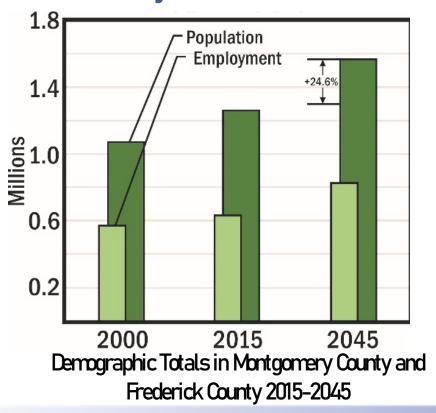


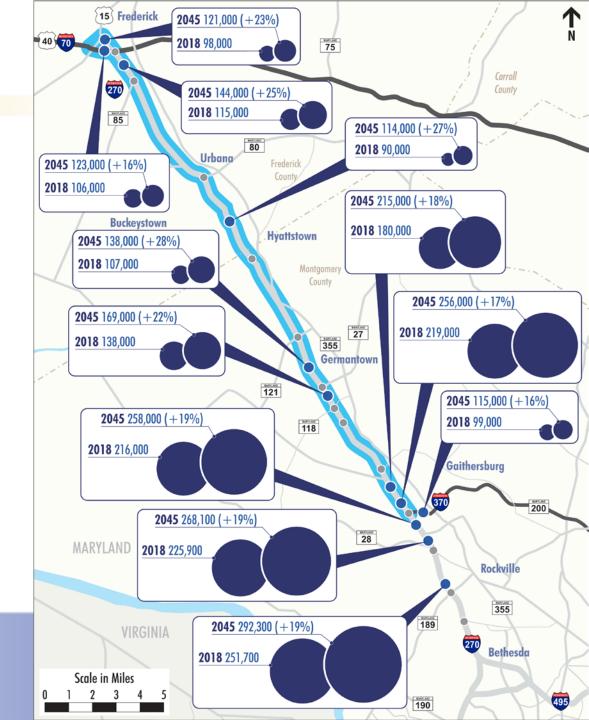


Traffic bottlenecks occur at multiple locations along I-270 where either lane reductions occur (NB) or high volume merges occur (SB). One example, shown in the photo above, is the lane reduction on northbound I-270, just north of MD 121. The Google map snapshots were taken at approximately 7:00 am (SB-left) and 3:30 pm (NB-right), near the time of the photograph.



#### I-270 From I-370 To I-70: Projected Growth





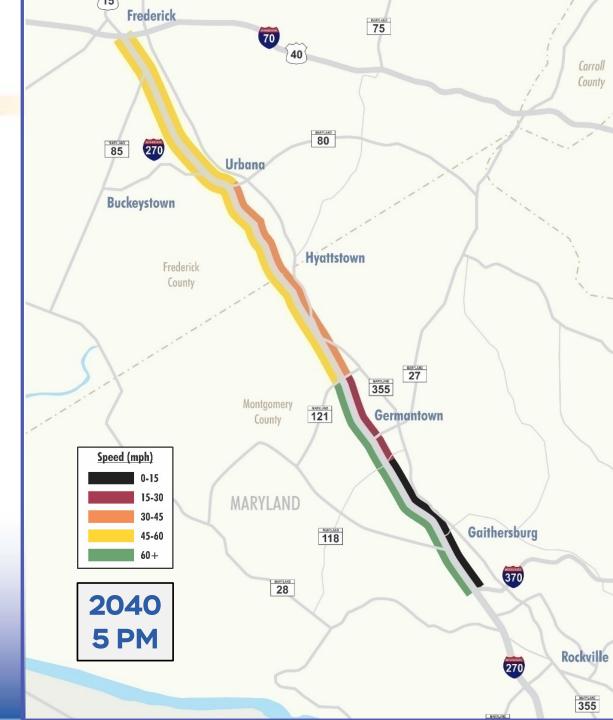


**I-270 Transportation Needs** 

The I-270 corridor from I-370 to I-70 regularly experiences heavy congestion, which is expected to worsen in the future.

The transportation needs identified for this section of I-270 include:

- Reduce Congestion
- Trip Reliability
- Multimodal Connectivity
- Financial Viability

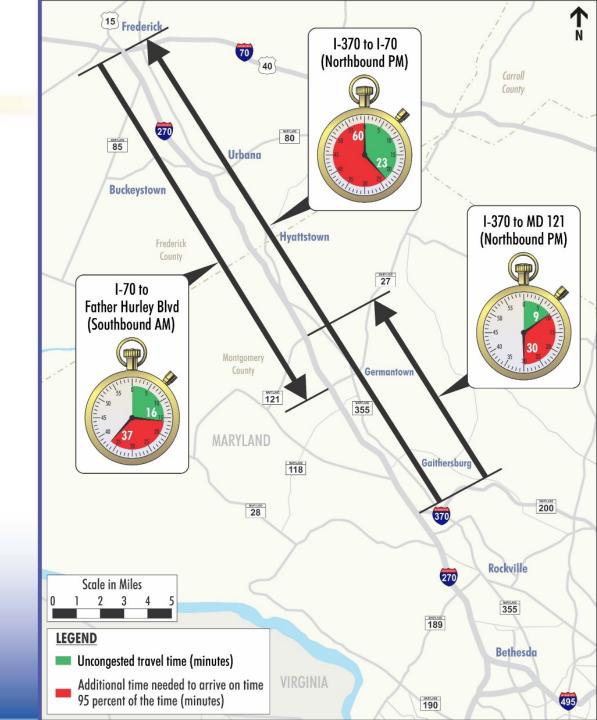




#### **Transportation Need – Trip Reliability**

Frequent I-270 congestion results in:

- Travel taking three times longer on average than during non-congested conditions
- More than 50 percent greater likelihood of rear-end crashes compared to statewide average of 20-40 percent





#### **Transportation Need – Multimodal Connectivity**

- Improve and support multi-modal connectivity
- Improve traffic flow to make travel more efficient for all users, including buses



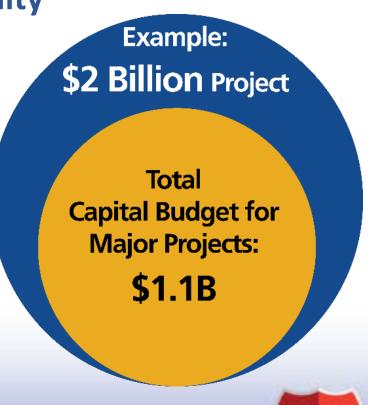
Four transit centers and 10 park-andride lots along or near I-270 between I-370 and I-70

Make travel less difficult and more efficient for 16 bus routes and over 230 buses that use I-270 on weekdays



**Transportation Need – Financial Viability** 

- Maryland's Transportation Trust Fund (TTF), cannot meet the transportation needs of I-270
- MDOT SHA's 6-year capital budget for major projects is \$1.1 Billion
- As an example, a \$2 Billion project to add lane capacity on I-270 using TTF would take about 11 years to fund.
- Revenue-generating measures, such as tolls, are needed to provide funding



# Congestion Pricing





#### **Dynamic Pricing**

- Congestion (Dynamic) Pricing enables the system to flow much more efficiently, allowing more cars to move through the same physical space.
- Developers will develop algorithms for setting specific toll rates within that range and the soft rate cap parameters.
- Toll rates are adjusted in response to real-time conditions
  - Travel speeds
  - Traffic density
  - Traffic volumes
- Toll rates are communicated through dynamic signage for real-time decision making.







#### **MDTA - Toll Setting Process**

- Transportation Article §4-312 of the Annotated Code of Maryland authorizes only the MDTA to fix, revise, and set toll rates.
- Public process will be identical to establishing tolls for MDTA existing facilities.
  - Toll Proposal to initiate toll rate setting process
  - Provide 60-day Public Comment Period and Hold Public Hearings (in affected counties) —Present public comments and seek MDTA Board approval of toll rate range
  - Present public comments and seek MDTA Board approval of toll rate range
- Toll rate setting process is separate and distinct from processes under the P3 Program.
- Variable Priced Facilities
  - Toll rate range: minimum and maximum per mile rate
  - Soft rate cap: rate cannot be exceeded unless vehicle speed is reduced, or vehicle volumes increase to predetermined thresholds

# American Legion Bridge I-270 to I-70 Relief Plan





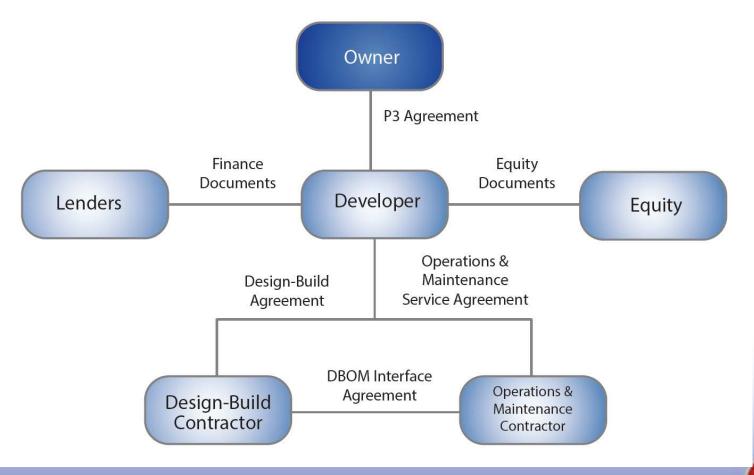
# American Legion Bridge I-270 Relief Plan

- Phase 1 of the I-495 & I-270 P3 Program
   Limits
  - I-495 from the vicinity of the George Washington
     Memorial Parkway in Virginia to I-270
  - I-270 from I-495 to I-70
- Solicitation
  - Phase Developer
  - 10-year Phase P3 Predevelopment agreement

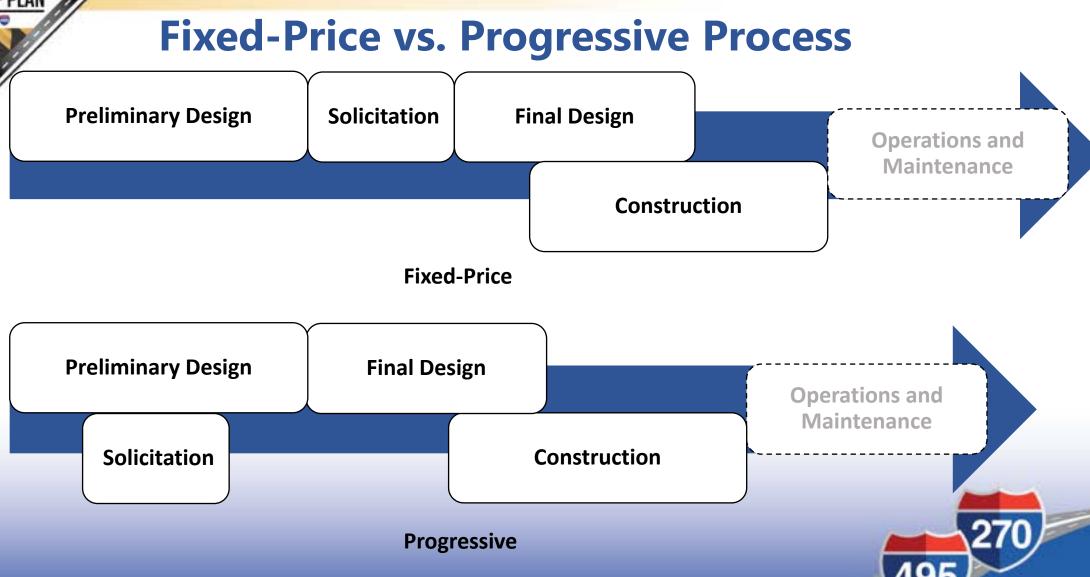




## **Typical P3 Structure**









# Program Phasing: Phase 1 Pre-Development

- Immediate focus is on delivering Phase 1
   South starting with the American Legion Bridge
- Phase 1 South is I-495 from George
   Washington Parkway to I-270 and then I-270 from I-495 to I-370
- Phase 1 North is I-270 from I-370 to I-70 and is a separate study that is in Pre-NEPA





#### **Phase Developer**

- Team selected to undertake the Predevelopment Work for Phase 1 and ultimately deliver the Section Work
- Phase Developer Team Includes
  - Lead Project Developer
  - Equity Members
  - Lead Contractor
  - Designer



#### **Phase Developer Scope**

Strategic Partner to provide preliminary design and predevelopment activities to further develop improvements within Phase 1

#### Work includes:

- Collaboration and engagement with public and stakeholders
- Further avoidance and minimization of impacts to environmental resources, communities, property, utilities, etc.
- Developing Community Benefits Agreements
- Risk reduction through site investigations, design and coordination
- Section/sequencing of the work and pricing and schedule optimization
- Financial Viability analyses
- Debt Financing arrangements
- Regional transit service improvement development assistance



#### **P3 Solicitation Process**

- Request for Qualifications
- Request for Proposals
  - Phase P3 Agreement
  - Performance Requirements
  - Section P3 Agreement Term Sheet



#### MARYLAND DEPARTMENT OF TRANSPORTATION STATE HIGHWAY ADMINISTRATION

# Request for Proposals and Proposal Collaborative Process

- One-on-One Meetings
  - Confidential
  - Non-Binding
  - Better Understanding of Terms
- Innovative Dialogue Process (IDP)
  - Confidential
  - Innovative Technical or Financial Solutions
  - IDP Submittals and IDP Work Sessions
  - Request to Change



**Key Components of Proposal** 

- Predevelopment Work Proposal
- Financial Proposal
- Commitment to Deliver Phase 1
   South A with no Maryland Funding at time of Proposal Submittal





#### **Request for Proposals Evaluation Process**

- Proposal Elements, each considered approximately equal in selecting Phase Developer:
  - Predevelopment Work Phase Proposal evaluated qualitatively considering the goals of the phase
    - Delivery Certainty, Minimize Impacts, Maximize Value to the State, Community Benefits, and Congestion Relief
  - Financial Proposal evaluated based on point values for financial elements
    - Includes the cost of performing predevelopment work, willingness to offer an upfront payment for the right to develop and deliver the American Legion Bridge I-270 Relief Plan, and other financial factors such as return on investment and profit margins
- Each evaluated independently to ensure the contents of the Financial Proposal do not influence the evaluation of the Predevelopment Work Phase Proposal





## **Progressive P3 Approach**

# Phase 1 Solicitation

Select Phase
Developer for Phase
1: American Legion
Bridge I-270 to I-70
Traffic Relief Plan

#### Predevelopment Work

Upon BPW approval, Phase Developer begins collaborative Predevelopment Work to advance the MDOT RPA for the MLS within Phase 1 South

#### Committed Section Proposals

At conclusion of the Predevelopment Work and NEPA process, the Phase Developer will offer a committed price and schedule for delivery of the first section

#### Section Development

BPW will be asked to consider and approve the committed section proposal to deliver the first section



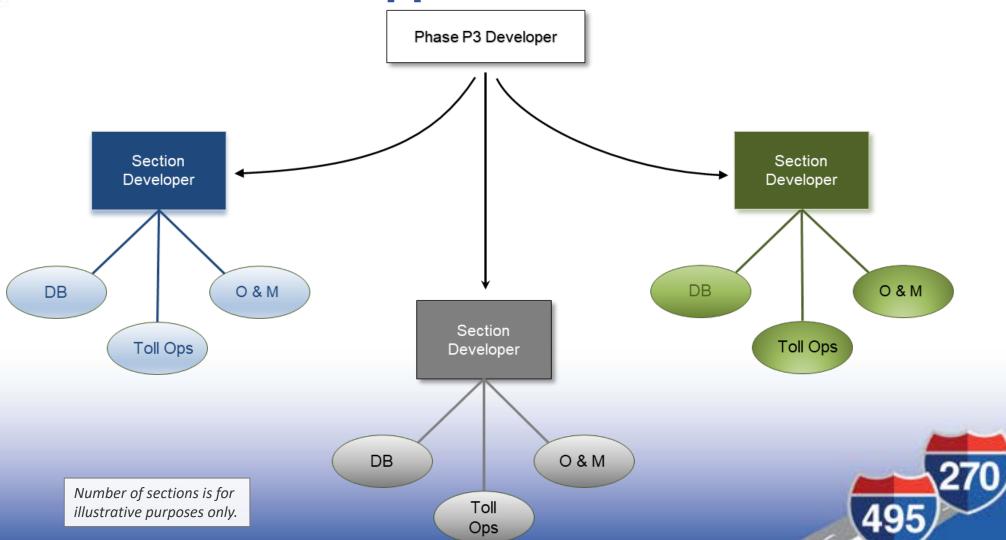
**Phased Delivery Approach** 

- Phased Delivery Progressive P3
  - No Section P3 Agreement until after NEPA complete
- Phased Permits
  - Seeking permits to be provided by MDOT for Phase 1 South
- Phased Implementation
  - Immediate Focus is Phase 1 South
  - Additional environmental review of future phases, involving further agency coordination and engagement





## **Phased Approach Structure**





# **Section Developer Responsibilities**





# **Opportunity MDOT**

#### Key Areas of Focus

- Cooperation, partnership, and integration of the community stakeholders, local unions, and local contractors to ensure fair prevailing wages, fair labor and hiring practices, and necessary safety training, standards and practices for the workforce
- Career training programs and hiring of local socially and economically disadvantaged workers from the community for long-term career development and advancement
- Engagement and utilization of small, minority, disadvantaged, and veteran-owned businesses in performing the work
- Encouraging investment that benefits the local community



#### Phase 1 Predevelopment/NEPA Study – Timeline

#### July 2020

- Phase 1 shortlist announced with four teams on July 17
- Draft RFP issued July 24

#### December 2020/January 2021

- Issuance of Final RFP Dec. 18
- Technical Proposals Submitted – Dec. 23
- Financial Proposals
   Submitted Jan. 8

2020

## February 2021

 Identification of Selected Proposer – Feb. 18

## May 2021

 Seek BPW approval on and execute Phase P3 Agreement

Seek MDTA Board
 Approval of Section
 1 P3 Agreement

Spring

2022

**Spring 2021 – Spring 2022** 

Predevelopment work for first section

## Summer 2022

 Seek BPW Approval of Section 1 P3 Agreement

2022

## Fall 2022

 First section of Phase 1 to be delivered and reaches Financial Close

November 2020 – September 2021

Respond to DEIS
 Comments, Refine
 Engineering and
 Environmental, in

 Preparation of the FEIS

• Pre-NEPA Report on I-270 N

October 2021

2021

Publish the FEIS

November 2021

• Publish the ROD

2022

Permits for Phase 1 Issued



# Questions?

Jeff Folden, PE, DBIA
Deputy Director
I-495 & I-270 P3 Office



495-270-P3@mdot.maryland.gov



www.495-270-P3.com

